

II

(Preparatory Acts)

COMMISSION

Proposal for a Council Regulation on the organization of a series of surveys on the structure of agricultural holdings between 1988 and 1997*COM(87) 245 final**(Submitted by the Commission to the Council on 5 June 1987)**(87/C 179/03)*

THE COUNCIL OF THE EUROPEAN COMMUNITIES —

Having regard to the Treaty establishing the European Economic Community, and in particular Article 43 thereof,

Having regard to the proposal from the Commission,

Having regard to the opinion of the European Parliament,

Whereas trends in the structure of agricultural holdings are an important factor in determining the development of the common agricultural policy; whereas the series of surveys on the structure of agricultural holdings, carried out on a Community basis since 1966/67, should be continued;

Whereas such trends cannot be examined at Community level unless comparable data are available for all the Member States; whereas it is therefore necessary to continue previous harmonization and synchronization efforts;

Whereas, if at all possible, the characteristics, definitions and geographic units laid down for previous structure surveys should be retained;

Whereas, in order to assess the situation of Community agriculture and monitor trends in agricultural structures, it is necessary to carry out at regular intervals statistical surveys in agricultural holdings which have a certain agricultural area utilized for farming or if they produce a certain proportion for sale or whose production exceeds certain physical thresholds;

Whereas, in view of the variety of statistical services in the Member States, the efficiency of sample survey methods and the necessity to obtain reliable information at reasonable cost, Member States should be allowed to decide whether the surveys they carry out are of a full or sample type, on condition that the results of the sample surveys are reliable at the various levels of aggregation required.

Whereas it is nonetheless necessary to carry out, at least every 10 years, a census (full survey) of all the agricultural holdings in order to update the basic registers of holdings and the other information required for the stratification of sample surveys;

Whereas, when the procedures to be employed for the Community census in 1989/90 are determined, account must be taken as far as possible of the recommendation of the Food and Agriculture Organization of the United Nations (FAO) regarding a world census of agriculture to be conducted sometime around 1990;

Whereas, for the requirements of agricultural policy, it is necessary to provide the statistical offices of the Member States and the Commission with a new system of analyzing the data and disseminating the results of the surveys which is more flexible and rapid than the previous one, while alleviating the workload of the Member States;

Whereas individual data are subject to statistical confidentiality;

Whereas it is necessary, in implementing this new system, both

— to give adequate consideration to the confidentiality of individual data in conformity with the legislation of each Member State and the joint position adopted by the Directors-General of the national statistical offices and,

— to ensure close cooperation between the Member States in the analysis of the data;

Whereas the coordinating role of the Statistical Office of the European Communities is necessary to ensure uniform analysis of the results obtained and to meet the Community requirements for information in the field in question;

Whereas, in order to facilitate the implementation of the provisions of this Regulation, close cooperation between the Member States and the Commission should continue, in particular via the Standing Committee for Agricultural Statistics (SCAS) set up by Council Decision 72/279/EEC⁽¹⁾,

HAS ADOPTED THIS REGULATION:

Article 1

As part of the programme of statistical surveys of the European Economic Community, Member States shall, between 1988 and 1997, carry out surveys on the structure of the agricultural holdings in their territories, hereinafter referred to as 'surveys'. The reference periods of these surveys are set out in Articles 2 and 3.

Article 2

In accordance with the FAO recommendation for a world census of agriculture, Member States shall carry out a basic survey in one or more stages in the form of a general census (full survey) of all agricultural holdings, between 1 December 1988 and 1 March 1991; it shall relate to the crop year corresponding to the crop to be harvested in 1989 or 1990.

Member States may use a random sample survey for certain characteristics. The results obtained by random sampling shall be extrapolated.

However, Member States may shift forward or back the realization of the basic survey by 12 months at most, in which case they shall carry out a sample survey in addition to the basic survey, relating to one of the crop years.

Article 3

The following surveys on the structure of agricultural holdings shall be carried out in one or more stages in the form of full or random sample surveys:

- (a) between 1 December 1992 and 1 March 1994, covering the crop year corresponding to the crop to be harvested in 1993 (structure survey 1993);
- (b) between 1 December 1994 and 1 March 1996, covering the crop year corresponding to the crop to be harvested in 1995 (structure survey 1995) and
- (c) between 1 December 1996 and 1 March 1998, covering the crop year corresponding to the crop to be harvested in 1997 (structure survey 1997).

Article 4

Member States conducting sample surveys shall take the necessary steps to obtain reliable results at the various levels of aggregation required, which are as follows:

- (a) for the basic survey: the regions and districts referred to in Article 8; 'less-favoured agricultural areas' within the meaning of Article 3 of Council Directive 75/268/EEC⁽²⁾ and 'mountain areas' within the meaning of paragraph 3 of Article 3; particular types of farming, within the meaning of Commission Decision 85/377/EEC⁽³⁾, in so far as they are locally important;
- (b) for the subsequent surveys: the regions referred to in Article 8; 'less-favoured agricultural areas' within the meaning of Article 3 of Directive 75/268/EEC and 'mountain areas' within the meaning of Article 3 (3); particular types of farming, within the meaning of Commission Decision 85/377/EEC, in so far as they are locally important.

Article 5

For the purposes of applying this Regulation:

- (a) 'agricultural holding' shall mean a single unit, both technically and economically, which has a single management and which produces agricultural products;
- (b) 'agricultural area utilized for farming' shall mean the total area taken up by arable land, permanent pasture and meadow, land used for permanent crops and kitchen gardens.

Article 6

The surveys shall cover:

- (a) agricultural holdings where the agricultural area utilized for farming is one hectare or more;
- (b) agricultural holdings where the agricultural area utilized for farming is less than one hectare, if they produce a certain proportion for sale or if their production unit exceeds certain physical thresholds.

However, Member States who use a different survey threshold commit themselves to fixing this threshold at a level excluding only the smallest holdings which together contribute 1 % or less to the total standard gross margin (SGM), within the meaning of Decision 85/377/EEC for the Member State concerned.

Article 7

1. In the case of combined crops, the agricultural area utilized for farming shall be allocated between the various crops in proportion to the amount of land the latter take up.

⁽¹⁾ OJ No L 179, 7. 8. 1972, p. 1.

⁽²⁾ OJ No L 128, 19. 5. 1975, p. 1.

⁽³⁾ OJ No L 220, 17. 8. 1985, p. 1.

The procedure for this allocation and, if appropriate, the exceptions to the general rule will be settled by the Member States in agreement with the Commission.

Furthermore, the area used for combined crops shall also be recorded separately from the utilized agricultural area (AA) in accordance with the groupings listed in Annex 1.

2. The area used for secondary successive crops shall be recorded separately from the 'agricultural area used for farming'.

The secondary successive crops shall be enumerated in accordance with the groupings listed in Annex 1.

Article 8

1. Member States shall take the necessary steps to ensure that the information collected in the 1988/1991 surveys relates to the characteristics listed in Annex 1. The list of characteristics to be used in the 1993 to 1997 surveys shall be laid down in accordance with the procedure set out in Article 13.

2. The definitions relating to the characteristics and to the regions and districts shall be those laid down in Commission Decision 83/461/EEC⁽¹⁾, as amended by Decisions 85/622/EEC⁽²⁾ and 85/643/EEC⁽³⁾; any amendments shall be approved in accordance with the procedure laid down in Article 13.

3. Where, for the purpose of applying the Community typology for agricultural holdings in certain Member States, standard gross margins have been established relating to subdivisions of certain characteristics listed in Annex 1, the Member States concerned shall collect all the information necessary to permit the application of these standard gross margins.

Article 9

Member States shall take all appropriate steps to carry out the survey in their territories. In particular they shall:

- (a) devise questionnaires appropriate to the collection of the information provided for in the characteristics listed in Annex 1;
- (b) check whether the questionnaires have been completed in full and whether the replies are credible; where necessary and as far as possible, they shall complete missing data and correct inaccurate data.

Article 10

Member States shall forward to the Statistical Office of the European Communities the information obtained from the census and sample surveys with the procedure described in Annex 2, called 'EUROFARM Project'.

Article 11

Member States shall supply the Statistical Office of the European Communities with any information it may require of them regarding the organization and methodology of the surveys covered by this Regulation; in particular, they shall provide details of the timetable for the data collection operations in the field.

Article 12

The Statistical Office of the European Communities shall be responsible for disseminating the tabular results of the survey in collaboration with the Member States. The forms which this collaboration may take shall be agreed by the appropriate committees and working parties.

Article 13

1. Where the procedure laid down in this Article is invoked, the matter shall be referred to the Standing Committee for Agricultural Statistics (hereinafter referred to as 'the Committee') by its chairman, either on his own initiative or at the request of the representative of a Member State.

2. The Commission representative shall submit to the Committee a draft of the measures to be taken. The Committee shall give its opinion on that draft within a time limit set by the chairman having regard to the urgency of the matter. Opinions shall be delivered by a majority of 54 votes, the votes of the Member States being weighted as provided in Article 148 (2) of the Treaty. The chairman shall not vote.

3. The Commission shall adopt measures which shall take immediate effect. However, if these measures are not in accordance with the Committee's opinion, the Commission shall submit them forthwith to the Council; in this case, the Commission may defer application of the measures it has adopted for not more than one month from the date of their submission to the Council.

The Council, acting by qualified majority, may take a different decision within one month.

Article 14

This Regulation shall enter into force on the day following its publication in the *Official Journal of the European Communities*:

This Regulation shall be binding in its entirety and directly applicable in all Member States.

⁽¹⁾ OJ No L 251, 12. 9. 1983, p. 100.

⁽²⁾ OJ No L 379, 31. 12. 1985, p. 15.

⁽³⁾ OJ No L 379, 31. 12. 1986, p. 61.

ANNEX 1

LIST OF CHARACTERISTICS

A. Geographical situation of the holding		
01 Survey district		
02 Less-favoured area		yes/no
(a) Mountain area		yes/no
B. Legal personality and management of the holding (on the day of the survey)		
01 Is the legal and economic responsibility of the holding assumed by a natural person?		yes/no
02 If yes, is this person (the holder) also the manager?		yes/no
(a) If the answer to question B/02 is 'no', is the manager a member of the holder's family?		yes/no
03 Manager's agricultural training		
— only practical experience		yes/no
— primary		yes/no
— secondary		yes/no
— higher		yes/no
04 Are accounts kept for the holding?		yes/no
05 During the 10 years before the survey, has the holding had a development plan or a plan for materially improving the holding with public financing?		yes/no
C. Type of tenure (in relation to the holder) and fragmentation of the holding (in relation to the holder)		
Agricultural area utilized:		ha/a
01 for owner farming/.....	
02 for tenant farming/.....	
03 for share farming or other modes/.....	
04 number of parcels making up the utilised agricultural area (1)/.....	
		of which: irrigated area (2)
	ha/a	ha/a
D. Arable land		
Cereals for the production of grain (including seed)/...../.....
01 Common wheat and spelt/.....	
02 Durum wheat/.....	
03 Rye/.....	
04 Barley/.....	
05 Oats/.....	
06 Grain maize/...../.....
07 Rice/.....	
08 Other cereals/.....	

(1) Optional for the Federal Republic of Germany, France, Ireland and Denmark.

(2) Optional except for Greece, Spain, France, Italy and Portugal.

	ha/a	of which: irrigated area (*) ha/a
09 Dried vegetables for the production of grain (including seed and mixtures of cereals and dried vegetables)/.....	
(a) of which as pure crops for fodder: peas, broad and field beans, vetches, sweet lupins/.....	
(b) other (as pure or mixed crops)/.....	
10 Potatoes (including early potatoes and seed potatoes)/...../.....
11 Sugar beet (excluding seeds)/.....	
12 Fodder roots and brassicas (excluding seeds)/.....	
13 Industrial plants (including seeds for herbaceous oil-seed plants; excluding seeds for fibre plants, hops, tobacco and other industrial plants)/...../.....
of which:		
(a) tobacco/.....	
(b) hops/.....	
(c) cotton (*)/.....	
(d) other oil-seed plants or fibre plants and other industrial plants		
(i) oilseeds (total)/.....	
of which:		
— rape and turnip rape/.....	
— sunflower (*)/...../.....
— soya (*)/...../.....
(ii) aromatic plants, medicinal and culinary plants (*)/.....	
(iii) other industrial plants/.....	
of which:		
— sugar-cane (*)/.....	
Fresh vegetables, melons, strawberries:		
14 — outdoor or under low (not accessible) protective cover/...../.....
of which:		
(a) open field/.....	
(b) market gardening/.....	
15 — under glass or other (accessible) protective cover/.....	
Flowers and ornamental plants (excluding nurseries):		
16 — outdoor or under low (not accessible) protective cover/.....	
17 — under glass or other (accessible) protective cover/.....	
18 Forage plants:/...../.....
(a) temporary grass/.....	
(b) other/.....	

(*) Optional except for Greece, Spain, France, Italy and Portugal.

(*) Optional except for Greece, Spain and Italy.

(*) Optional for the United Kingdom.

(*) Optional except for Spain and Portugal.

	ha/a	of which: irrigated area (*) ha/a
19 Arable land seeds and seedlings (excluding cereals, dried vegetables, potatoes and oil-seed plants)/.....	
20 Other arable land crops/.....	
21 Fallow land/.....	
E. Kitchen gardens (*)/.....	
F. Permanent pasture and meadow (*)/.....	
01 Pasture and meadow, excluding rough grazings/.....	
02 Rough grazings/.....	
G. Permanent crops		
01 Fruit and berry plantations/...../.....
(a) fresh fruit and berry species of temperate climate zones/.....	
(b) fruit and berry species of subtropical climate zones (*)/.....	
(c) nuts (*)/.....	
02 Citrus plantations/...../.....
03 Olive plantations/.....	
(a) normally producing table olives/.....	
(b) normally producing olives for oil production/.....	
04 Vineyards/...../.....
of which normally producing:		
(a) quality wine/.....	
(b) other wines/.....	
(c) table grapes/.....	
(d) raisins (*)/.....	
05 Nurseries/.....	
06 Other permanent crops/.....	
07 Permanent crops under glass (*)/.....	
H. Other land		
01 + 03 Unutilized agricultural land (agricultural land which is no longer farmed, for economic, social or other reasons, and which is not used in the crop rotation system) and other land (land occupied by buildings, farmyards, tracks, ponds, quarries, infertile land, rock, etc.)/.....	

(*) Optional for the United Kingdom.

(*) Italy and Greece may merge heading 01 with heading 02.

(*) Optional except for Greece, Spain, France, Italy and Portugal.

(*) Optional except for Greece and Spain.

(*) Optional except for Portugal.

	ha/a	of which: irrigated area (1) ha/a
02 Wooded area/.....	
of which:		
(a) non-commercial (2)/.....	
(b) commercial (2)/.....	
and/or		
(c) deciduous (2)/.....	
(d) coniferous (2)/.....	
(e) mixed (2)/.....	
ha/a		
I. Combined and successive secondary cropping, mushrooms, irrigation, greenhouses		
01 Successive secondary non-fodder crops (excluding market-garden crops and crops under glass)/.....	
of which:		
(a) cereals (D/01 to D/08)/.....	
(b) dried vegetables (D/09)/.....	
(c) oil seed plants (D/13 i)/.....	
(d) other successive secondary crops/.....	
02 Mushrooms/.....	
03 Irrigated area/.....	
04 Ground area covered by greenhouses in use/.....	
05 Combined (associated) crops (1)/.....	
(a) Agricultural crops (including pasture and meadow) — Forestry species (2)/.....	
(b) Permanent crops — Annual crops (2)/.....	
(c) Permanent crops — Permanent crops (2)/.....	
(d) Other combined crops/.....	
J. Livestock (on the reference day of the survey)		
		Number of head
01 Equidae	
Bovine animals:		
02 Under one year old	
(a) male (2)	
(b) female (2)	
One year or over but under two years:	
03 Male animals	
04 Female animals	
Two years old and over:	
05 Male animals	
06 Heifers	

(1) Optional except for Greece, Spain, France, Italy and Portugal.

(2) Optional except for Greece, Spain, Italy and Portugal.

(3) Optional.

	Number of head
07 Dairy cows	.....
08 Other cows	.....
Sheep and goats:	
09 Sheep (all ages)	.....
(a) ewes	.....
(b) other sheep	.....
10 Goats (all ages)	.....
(a) breeding females ⁽¹⁾
(b) other goats ⁽¹⁾
Pigs:	
11 Piglets having a live weight of under 20 kilograms	.....
12 Breeding sows weighing 50 kilograms and over	.....
13 Other pigs	.....
Poultry:	
14 Broilers	.....
15 Laying hens	.....
16 Other poultry (ducks, turkeys, geese, guinea-fowl)	.....
17 Rabbits, breeding females ⁽²⁾
	Number of hives
18 Bees ⁽³⁾
19 Other livestock ⁽³⁾	yes/no

⁽¹⁾ Optional except for Greece, Spain, France, Italy and Portugal.

⁽²⁾ Optional for the Federal Republic of Germany, the United Kingdom and Ireland.

⁽³⁾ Optional.

K. Tractors, cultivators, machinery and equipment

	On day of survey	Machinery used in the last 12 months				
	Belonging exclusively to the holding	Used by several holdings (belonging to another holding, to a cooperative or owned jointly with other holdings) Or belonging to a service supply agency				
	1	2				
	Number	(tick)				
	by power rating from ... to ... (Kw)					
	<table border="1"> <tr> <td>< 25</td> <td>25 — < 40</td> <td>40 — < 60</td> <td>≥ 60</td> </tr> </table>	< 25	25 — < 40	40 — < 60	≥ 60	
< 25	25 — < 40	40 — < 60	≥ 60			
01 Four-wheel tractors, track-laying tractors, tool carriers						
02 Cultivators, hoeing machines, rotary hoes and motor mowers (*)						
03 Combine harvesters						
04 Forage harvesters						
05 Potato harvesters (fully mechanized)						
06 Sugar-beet harvesters (fully mechanized)						
07 Do you have fixed or movable milking equipment?	yes/no					
08 Do you have a separate milking parlour?	yes/no					
08 a) If so, is it fully automated	yes/no					

(*) Optional for Denmark.

L. Farm labour force
(in the 12 months preceding the day of the survey)

Farm Labour force	Sex		Age groups									Farm work for holding (*)						
	m.	f.	< 25 (1)	25—29	30—34	35—39	40—44	45—49	50—54	55—59	60—64	65 and more	Part-time with working hours of:			75— < 100 % full-time		
													> 0— < 25 %	25— < 50 %	50— < 75 %			
	(tick)		(tick)									(tick)						
01 Holder:																		
a) manager of the holding (2)																		
02 Spouse of the holder carrying out farm work for holding																		
03a Other members of holder's family carrying out farm work for the holding: male (3) (4)																		
03b Other members of holder's family carrying out farm work for the holdings: female (3) (4)																		
04a Non-family labour regularly employed: male (3) (4)																		
04b Non-family labour regularly employed: female (3) (4)																		
Non-family labour employed on a non-regular basis																		
05 Male																		
06 Female																		

(1) From school-leaving age.
(2) Apart from household.
(3) To be completed *only* when the answer to questions B/01 or B/02 is 'no'.
(4) Table to be prepared for each category (03a to 04b).
(*) excluding persons in L/01 and L/02

L 07 If the holder is also the manager, does he have any other gainful activity:

- as his/her major occupation?
- as a subsidiary occupation?

Tick as appropriate

L 08 Does the holder's spouse, carrying out farm work for the holding, have any other gainful activity:

- as his/her major occupation?
- as a subsidiary occupation?

Tick as appropriate

L 09 Does any other member of the holder's family engaged in the farm work of the holding have any other gainful activity:

- as his/her major occupation?
- as a subsidiary occupation?

Insert number of persons

L 10 Total number of equivalent full-time working days of farm work, not included under L 01 to L 06, undertaken on the holding by persons not employed directly by the holding (e.g. contractors' employees) ⁽¹⁾.

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Insert number of equivalent full-time working days during the 12 months preceding the day of the survey ⁽²⁾.

L 11 Where the holder is 55 years or older, is there a successor in the family of the holder to take over the management of the holding?

yes/no/not known

⁽¹⁾ Optional for Member States which are able to provide an overall estimate for this characteristic at national level.

⁽²⁾ The United Kingdom is authorized to submit this information in equivalent working weeks.

ANNEX 2

EUROFARM PROJECT

Description and content

1. The EUROFARM project is a set of data banks to be used for processing Community surveys on the structure of agricultural holdings for the requirements of national and Community agricultural policies.

The project will be designed and implemented by the statistical services of the Member States and of the Commission, working in close consultation and with Commission support.

2. The EUROFARM data banks are as follows:

- The Individual Data Bank (BDI), which according to the preference of the Member States will contain either data on all holdings or data on a representative sample of the holdings surveyed which is sufficient to enable analyses to be carried out at the geographical level specified in Article 4 of this Regulation.
- The Tabular Data Bank (BDT), which will contain the survey results in the form of statistical tables. The contents of the BDT will be decided in accordance with the procedure laid down in Article 13 of this Regulation.

Location of the data banks

3. Except in the case of Federal Republic of Germany, the BDI for all Member States is located in a Commission processing centre. EUROSTAT is responsible for access to it and for its management.
4. The BDT is housed in a Commission processing centre.

Communication of the individual data to EUROSTAT

5. Individual data will be supplied using a uniform code specified by EUROSTAT in agreement with the Member States and within time limits to be determined in accordance with the procedure laid down in Article 13 of this Regulation.
6. By way of derogation, the Federal Republic of Germany will not forward individual data. It undertakes to centralize these data on a magnetic carrier in a single data processing centre, within 12 months of completion of data collection in the field.

Communication of the tabular data

7. On the basis of the individual data supplied by the Member States EUROSTAT will compile:
 - tables intended for the BDT,
 - *ad hoc* tables as defined in paragraph 15.
8. When the available data do not allow EUROSTAT to compile all or part of the tables mentioned in paragraph 7, the Member States undertake to supply:
 - the missing tables for the BDT within three months of the final date for supply of individual data referred to in paragraph 5,
 - *ad hoc* tables based on the characteristics mentioned in Annex I within time limits to be laid down after agreement between EUROSTAT and the Member States.
9. Together with the individual data the Member States undertake to forward the checking tables which will be defined by EUROSTAT in concert with the Member States.

Confidentiality of individual data

10. The individual data must be forwarded to EUROSTAT in an anonymous form which does not allow the holdings to be directly identified.
11. The Commission will take suitable precautions within its data-processing system to safeguard the confidentiality of the data.
12. Access to the individual data is restricted to the persons responsible within EUROSTAT for implementation of this Regulation.
13. The tables referred to in paragraph 14 must not allow direct or indirect identification of holdings.

Use of the data and dissemination of the results

14. EUROSTAT undertakes to use the individual data communicated by the Member States for statistical purposes only, and to exclude all use for administrative ends.

The individual data will be used in compiling:

- the tables contained in the BDT,
- the *ad hoc* tables.

15. *Ad hoc* tables are those for which no provision has been made in the original Community programme fixing the content of the BDT, but whose compilation, on the basis of the characteristics indicated in Annex I, is requested in order to satisfy the information requirements of the Commission or the Member States.

Coordination

16. EUROSTAT and the Member States will establish a rapid consultation procedure with a view to:
 - ensuring the confidentiality and statistical reliability of the information prepared on the basis of the individual data,
 - informing the Member States of the use made of these data.

The *ad hoc* tables compiled by EUROSTAT at the request of a Member State will be communicated to all the Member State for information.
